Main challenges for modeling policy instruments in energy system models: First results

Birgit Götz, Alfred Voß, Markus Blesl, Ulrich Fahl

Institute for Energy Economics and the Rational Use of Energy (IER), University of Stuttgart

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Agenda

1. Introduction
2. Energy models for policy evaluation
3. Main challenges for policy modelling
4. Conclusion
1. Introduction

Starting point: Changing role of energy modelling

Originally: Energy system models developed mainly in the 1970s with focus on energy security issues
→ energy prices as the principle driver
→ evaluation of technical potentials for cost-effective energy savings

Today: Challenge of climate change has changed energy policy
→ role of energy modeling in decision making and policy design has increased
→ fundamental shift in research priorities
→ main question: What can be achieved with different types of policy instruments given behavioral and policy constraints?

How can these new challenges be met by energy system models?

2. Energy models for policy evaluation

Energy Models

Bottom-up models
Simulation

Optimization

Top-down models
Computational General Equilibrium
Econometric

Main characteristics

- Technology-oriented representation of the energy system
- Rooted in engineering principles
- Decision-making based on minimization of financial costs
- Evaluation from a macro-economic perspective; high level of aggregation
- Rooted in economic principles
- Formulation based on production functions with ESUB

Results on policy evaluation and abatement cost estimates depend substantially on model choice
What would be the attributes of an ideal energy model for the evaluation of different types of policy instruments?

Three dimensions according to Hourcade et al. (2006):

- Technological explicitness
- Microeconomic (behavioural) realism
- Macroeconomic completeness

What would be the attributes of an ideal energy model for the evaluation of different types of policy instruments?

Comparison of the two main modelling approaches

**Bottom-up**
- High level of technological detail
- Impacts of specific (esp. new) technologies and interactions can be assessed
- No one-sided reliance on historical trends
- Large data requirements
- Macroeconomic effects are mostly ignored
- Focus mainly on minimization of financial costs, consumer behaviour not (sufficiently) taken into account

**Top-down**
- Consumer behaviour taken into account
- Incorporation of macroeconomic feedbacks
- Limited data requirements
- Main parameters (ESUB, AEEI) estimated based on historical trends → discontinuities / impacts of new technologies cannot be included
- High level of aggregation → impacts of technology-specific instruments difficult to represent

Cf. Swan, Ugursal (2009), Jaccard (2009)
3. Main challenges for policy modelling

Two main areas for improvement in energy system models can be identified

- **Improve microeconomic realism**
  - Change of perspective: social planner (overall least cost optimization of the energy system) → individual decision-making of agents
  - Include parameters of consumer behaviour

- **Take into account macroeconomic feedbacks**
  - Increase the flexibility of energy system models by including price elasticities (partial equilibrium approach)
  - Link with a general equilibrium model
  - Introduce rebound effects into the model

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### 1) Consumer behaviour

**Most importantly: the energy efficiency gap**

**Definition:** There exists a large gap between the actual investment in energy efficiency and the socially optimal level (cf. Jaffe & Stavins (1994)).

**What are the reasons for these market barriers?**

<table>
<thead>
<tr>
<th>Market failure</th>
<th>Non-market failure</th>
</tr>
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<tbody>
<tr>
<td>Market mechanism does not result in optimal resource allocation</td>
<td>Consumers behave rationally, some factors are not observed</td>
</tr>
<tr>
<td>→ Policy intervention might be justified</td>
<td>→ Policy intervention not justified</td>
</tr>
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</table>

**Examples:**
- information shortages
- owner-tenant dilemma
- financial constraints
- transaction costs
- differences in quality
- risk premium
- market heterogeneity
- non-economic factors
Different notions about the energy efficiency gap can lead to different optimal levels of energy efficiency ("Technologists'" versus "Economists'" Optimum) → evaluation of policy instruments depends on the underlying definition of the optimal level of energy efficiency.

Cf. Jaffe et al. (1999)

How can consumption behaviour be taken into account in energy system models?

1. Discount rate

Used to reflect the opportunity costs of capital

**Different types:**

- **Social discount rate:** economic opportunity costs of capital
- **Private discount rate:** used when analyzing the investment options of private enterprises
- **Implicit/subjective discount rate:** empirically observed rates used in investment decisions of private households; hurdle rates

→ To integrate the impact of investment barriers in energy system models, often high subjective discount rates are applied; in some cases, the discount rates are then reduced in the scenario analysis to model the effect of certain policy (cf. Božić (2007), Mundaca (2008))

**Criticism:** empirical foundation? transparent; market and non market failures are mixed up
2. Alternative: Behavioural parameters in hybrid modelling

**Example: hybrid model CIMS** (cf. Jaccard et al. (2003))

- Integrated, technology-rich energy-economy model
- Technology choice is not only based on financial costs, but explicitly takes into account a number of behavioural parameters:
  - Private discount rate (average time preference rate)
  - Intangible costs
  - Parameter representing market heterogeneity

- More transparent representation of consumer behaviour
- Parameters need to be estimated empirically, significant uncertainties
- Even more difficult to determine how different types of policy instruments might influence each parameter

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**Example: Comparision of model approaches**

How does the inclusion of additional cost parameters and parameters reflecting consumer behaviour change the results from bottom-up energy models?

Study by *Murphy, Jaccard (2011)*: Comparison of results on GHG abatement potentials and cost in the US with a conventional bottom-up approach *(McKinsey)* and the **CIMS Hybrid Model**

![Graph showing GHG emissions reduction](image1)

![Bar chart showing contributions to GHG emissions reduction](image2)
(2) Macroeconomic feedbacks

Rebound effects

Energy efficiency improvements are likely to consistently fall short in delivering the expected energy savings potential as associated cost savings may actually encourage greater demand for energy services (cf. Jevons (1865), Sorrell (2007)).

→ Energy savings predicted in simple engineering models tend to be too high

- direct rebound effect
  Can be taken into account in energy system models with the help of price elasticities of demand

- indirect rebound effect
  More difficult to model as effect relates to income and general economic growth
  → link to General Equilibrium Model required

- Economy-wide rebound effect

4. Conclusion

- Given the high level of technological detail and the comprehensive representation of all interactions within the energy system, energy system models can make a significant contribution to the evaluation of policy instruments.

- Major challenges consist in the integration of parameters on consumer behaviour and decision making as well as the inclusion of macro-economic feedbacks.

- Special attention needs to be paid to the empirical foundation of additional parameters. For a comprehensive evaluation of policy instruments, energy system modelling needs to be combined with other methodological approaches (issue of triangulation).

- At the same time, basic characteristics of energy system models should be maintained (linearity, process-oriented representation, etc.).
Thank you for your attention!

Birgit Götz, Diplom-Volkswirtin
Institute for Energy Economics and the Rational Use of Energy
University of Stuttgart
Hessbruehlstr. 49a
D - 70565 Stuttgart
Phone: +49 711 68587848
Mail: birgit.goetz@ier.uni-stuttgart.de
Web: www.ier.uni-stuttgart.de